The Foundations of Bureaucracy in Economic and Social Thought
Volume I

Edited by

Bill Jenkins

Professor of Public Policy and Management
University of Kent, UK

and

Edward C. Page

Sidney and Beatrice Webb Professor of Public Policy
London School of Economics and Political Science, UK

An Elgar Reference Collection
Cheltenham, UK • Northampton, MA, USA

Contents

Acknowledgements ix
Introduction Bill Jenkins and Edward C. Page xiii

PART I BUREAUCRACY: BLESSING OR CURSE?

1. M.W. Jackson (1986), 'Bureaucracy in Hegel's Political Theory', *Administration and Society,* **18** (2), August, 139-57 3
2. Stephen Miller (1977/78), 'Bureaucracy Baiting', *American Scholar,* **47,** 205-22 **22**
3. Herbert Kaufman (1981),'Fear of Bureaucracy: A Raging Pandemic', *Public Administration Review,* **41** (1), January/February, 1-9 40
4. Richard Hartwig (1990), 'The Paradox of Malevolent/Benevolent Bureaucracy', *Administration and Society,* **22** (2), August, 206-27 49
5. John Greenaway (1992), 'British Conservatism and Bureaucracy', *History of Political Thought,* **XIII** (1), Spring, 129-60 71

PART II CHANGING HISTORICAL FORMS OF BUREAUCRACY

6. Karl A. Wittfogel (1957), excerpt from *Oriental Despotism: A Comparative Study of Total Power,* New Haven, CT: Yale University Press, 305-21, notes, references 105
7. William C. Beyer (1959), 'The Civil Service of the Ancient World', *Public Administration Review,* **XIX** (3), Summer, 243-9 127
8. C. Warren Hollister and John W. Baldwin (1978), 'The Rise of Administrative Kingship: Henry I and Philip Augustus', *American Historical Review,* **83 (4),** October, 867-905 134
9. Brian Chapman (1959), 'Historical Introduction', in *The Profession of Government: The Public Service in Europe,* London: George Allen and Unwin Ltd, 9-44 173
10. C.J. Friedrich (1939), 'The Continental Tradition of Training Administrators in Law and Jurisprudence', *Journal of Modern History,* **XI** (2), June, 129—48 209
11. S.E. Finer (1952), 'Patronage and the Public Service: Jeffersonian Bureaucracy and the British Tradition', *Public Administration,* **XXX,** Winter, 329-60 229
12. John Markoff (1975), 'Governmental Bureaucratization: General Processes and an Anomalous Case', *Comparative Studies in Society and History,* 17 (4), October, 479-503 261
13. Richard Rose (1976), 'On the Priorities of Government: A Developmental Analysis of Public Policies', *European Journal of Political Research, 4* (3), September, 247-89 **286**

PART III BUREAUCRACY IN CONTEMPORARY POLITICAL SYSTEMS

14. Alfred G. Meyer (1961), 'USSR, Incorporated', *Slavic Review*, **21,** 369-76 331
15. Gerd Spittler, 'Administrative Despotism in Peasant Societies', unpublished 339
16. George J. Szablowski and Hans-Ulrich Derlien (1993), 'East European Transitions, Elites, Bureaucracies, and the European Community', *Governance, 6* (3), July, 304-24 351
17. Klaus H. Goetz and Helen Z. Margetts (1999), 'The Solitary Center: The Core Executive in Central and Eastern Europe', *Governance,* **12** (4), October, 425-53 372
18. Ibnomer Mohamed Sharfuddin (1987), 'Toward An Islamic Administrative Theory', *American Journal of Islamic Social Sciences*, **4** (2), December, 229-44 401
19. Fred W. Riggs (1993), 'Fragility of the Third World's Regimes', *International Social Science Journal,* 136, May, 199-243 417
20. Fred W. Riggs (1997), 'Modernity and Bureaucracy', *Public Administration Review,* **57** (4), July/August, 347-53 462
21. Susan L. Shirk (1992), 'The Chinese Political System and the Political Strategy of Economic Reform', in Kenneth G. Lieberthal and David M. Lampton (eds), *Bureaucracy, Politics, and Decision Making in Post-Mao China,* Chapter Three, Berkeley, CA: University of California Press, 59-91 469

PART IV STRUCTURES OF BUREAUCRACY

A Traditional/Hierarchical

22. Richard H. Hall (1963), 'The Concept of Bureaucracy: An Empirical Assessment', *American Journal of Sociology,* LXIX, 32-40 507

B Organizational/Corporate

23. Paul J. DiMaggio and Walter W. Powell (1983), 'The Iron Cage Revisited: Institutional Isomorphism and Collective Rationality in Organizational Fields', *American Sociological Review,* **48** (2), April, 147-60 519

C Professional

24. Henry Mintzberg (1979), 'The Professional Bureaucracy', in *The Structuring of Organizations: A Synthesis of the Research,* Chapter 19, Englewood Cliffs, NJ: Prentice-Hall, Inc., 348-79, references 535

D Decentralization

25. Michel Crazier and Jean-Claude Thoenig (1976), The Regulation of Complex Organized Systems', *Administrative Science Quarterly,* 21, December, 547-70 571

E Post-Modern

26. R.A.W. Rhodes (1997), Towards a Post-modern Public Administration: Epoch, Epistemology or Narrative?', in *Understanding Governance: Policy Networks, Governance, Reflexivity and Accountability,* Chapter 9, Buckingham and Philadelphia: Open University Press, 180-200, references 597

PART V PROCESSES OF BUREAUCRACY

A Recruitment/Socialization

27. S.N. Eisenstadt (1959), 'Bureaucracy, Bureaucratization, and Debureaucratization', *Administrative Science Quarterly, 4* (3), December, 302-20 627

B Decision-Making

28. Charles E. Lindblom (1979), 'Still Muddling, Not Yet Through', *Public Administration Review,* **39** (6), November/December, 517-26 649

C Motivation

29. Anthony Downs ([1967] 1994), 'Officials' Milieu, Motives, and Goals', in *Inside Bureaucracy,* Chapter VIII, Prospect Heights, IL: Waveland Press, Inc., 79-91, notes, references 661

D Leadership

30. Robert D. Behn (1998), 'What Right Do Public Managers Have to Lead?', *Public Administration Review,* **58** (3), May/June, 209-24 677

E Implementation

31. Michael Hill (1997), 'Implementation Theory: Yesterday's Issue?', *Policy and Politics,* **25** (4), October, 375-85 695

F Entrepreneurship

32. Carl J. Bellone and George Frederick Goerl (1992), 'Reconciling Public Entrepreneurship and Democracy', *Public Administration Review,* 52(2), March/April, 130-4; Larry D. Terry (1993), 'Why We Should Abandon the Misconceived Quest to Reconcile Public Entrepreneurship with Democracy: A Response to Bellone and Goerl's "Reconciling Public Entrepreneurship And Democracy"', *Public Administration Review,* 53(4), July/August, 393-5; Carl J. Bellone and George Frederick Goerl (1993), 'In Defence of Civic-Regarding Entrepreneurship or Helping Wolves to Promote Good Citizenship', *Public Administration Review,* 53(4), July/August, 396-98 709

Name Index 721