

GOVERNING JERUSALEM

AGAIN ON THE WORLD'S AGENDA

Ira Sharkansky



WAYNE STATE UNIVERSITY PRESS DETROIT

Contents

Preface	11
Chapter 1 A Distinctive and Problematic City	15
Jerusalem and Other Cities	16
Politics and Emotions	26
Principal Themes	28
<i>The Public Nature of Jerusalem's Development</i>	29
<i>Local Autonomy in the Context of Formal Centralization</i>	30
<i>Accommodation versus Domination</i>	31
<i>International Relations in the Municipal Context</i>	33
Coping	35
The End of an Era?	36
Chapter 2 Geopolitics and Spiritual Attachments	43
Ancient Geopolitics	44
Biblical Jerusalem	46
The Return of Ancient Problems	55
Chapter 3 A Compelling History that Complicates the Present	61
The Nineteenth Century	67
Sources of Change	68
Problems among the Jews	70
The New City	72
The British	74
1948 and Beyond	75
Chapter 4 Jerusalem as an Israeli Municipality	85
The Structure of Municipal Government	87
Municipal Finance: How Strong the Centralization?	89
Physical Development and Preservation: Who Plans?	95
Nongovernmental and Quasi-Governmental Institutions	105
Efforts at Decentralization	114
When Jerusalem Is Different	116

Chapter 5 Social, Economic, and Political Traits	118
Population	118
Jerusalem's Economy	128
Jerusalem's Neighborhoods	131
Politics in Jerusalem	133
Teddy Kollek	139
Attitudes about Jerusalem and the Territories	148
Jerusalem in the Shadow of <i>Intifada</i>	149
Chapter 6 Policymaking: How Jerusalemites Cope with Themselves and Their History	152
Policy Problems and the Style of Policymaking: The Mundane and the Dramatic	154
<i>Within the Jewish Sector</i>	155
<i>Jews and Others</i>	165
Keeping the City Beautiful	170
City Boundaries	171
Who Rules Jerusalem?	173
Major Themes of Jerusalem Policy	174
Chapter 7 Again on the World's Agenda	180
Jerusalem as Part of Israel's Problem	181
Evaluating Jerusalem's Policymaking and Policies	183
Does Jerusalem Govern Itself?	193
Are There Solutions for the Problems of Jerusalem?	195
A Briefing for Negotiations that Have Begun and May Continue	197
What Does Jerusalem Tell Us about Governing Polities with Vexatious Problems?	201
Notes	205
Bibliography	229
Index	241