

**Critical Choices**

*for*

**South Africa**

An agenda for the 1990s

---

Edited by Robert A. Schrire

CONTEMPORARY SOUTH AFRICAN DEBATES

1990  
OXFORD UNIVERSITY PRESS  
CAPE TOWN

# Contents

List of contributors viii

Introduction: Critical choices for South Africa (*Robert Schrire*) x

## **Part I: Expanding the foundations of political participation while structuring and controlling state power 1**

1. Electoral systems, party systems and conflict management in segmented societies (*Arend Lijphart*) 2
2. Limiting state power: opportunities for greater public participation in policy decisions (*Laurence T. Boulle*) 14
3. A bill of rights (*Nic J. J. Olivier*) 31
4. National security, freedom and reform (*Anthony S. Mathews*) 57
5. The public bureaucracy: reform and accountability (*Robert Schrire*) 77

## **Part II: Balancing equalities and inequalities 91**

6. Income redistribution: the economic challenge of the 1990s (*Michael D. McGrath*) 92
7. Affirmative action in the public service (*Pierre Hugo*) 109
8. The language question (*Neville Alexander*) 126
9. An analysis of health and health services (*Michael Savage* and *Solomon R. Benatar*) 147
10. Post-apartheid education: a concept in process (Opportunities within the process) (*Ken Hartshorne*) 168

## **Part III: Managing resources in a context of relative scarcity 187**

11. The role of the state in the economy (*Gavin Maasdorp*) 188
12. Population policy (*Charles Simkins*) 215
13. South Africa's cities — crisis management or courageous leadership? (*Ann Bernstein*) 232
14. Unemployment and the job creation challenge (*Wolfgang H. Thomas*) 250
15. Industrial relations: the emerging choices (*Bobby Godsell*) 274
16. Reconstruction in post-apartheid South Africa: the potential of the social market economy (*Pundy Pillay*) 288
17. Macroeconomic policy: goals and limitations (*Iraj Abedian* and *Barry Standish*) 306
18. Policy and economic development (*Iraj Abedian* and *Barry Standish*) 326
19. Agriculture: its problems and its prospects (*David Cooper*) 341

**Part IV: Strategies of change 369**

20. The apartheid legacy (*John Kane-Berman*) 370
  21. Business and politics: towards a strategy (*Philip Frankel*) 393
  22. City politics comes of age: strategic responses to local government restructuring (*Mark Swilling*) 411
  23. Black strategies for change in a constrained society (*John D. Brewer*) 428
  24. Towards a democratic transformation (*Heribert Adam*) 445
- Index 459