

The Politics of Corruption in Contemporary China

An Analysis of Policy Outcomes

TING GONG

PRAEGER

Westport, Connecticut
London

Contents

Tables and Figures	ix
Preface	xi
Abbreviations	xiii
Introduction	xv
Part I Theory	
1 Rethinking the Definition of Corruption	3
2 Contending Approaches to Corruption	13
3 A Methodological Alternative: The Policy Outcomes Perspective	25
Part II History	
4 Corruption in China: A Legacy?	37
5 Transformation and the Three and Five Anti's Campaign	49
6 Consolidation and the Socialist Education Movement	77
Part III Today	
7 Modernization and Its Organizational Corollaries	109

8	Corruption as Policy Consequence	121
9	Anti-Corruption in the Reform Context	135
10	Conclusion	149
	References	165
	Index	185

Tables and Figures

TABLES

1.1	A Recent Classification of Corruption Activities	9
2.1	Functions of Corruption	16
2.2	Dysfunctions of Corruption	17
5.1	Generational Distribution of CCP Membership in 1949	55
5.2	Numerical Growth of the Chinese Communist Party, 1921-1950	55
5.3	Sector Distribution of Party Members, 1951	56
5.4	Enrollment and Graduation in China's Higher Education, 1949-1952	58
5.5	Results of Disposing of Graft Cases	70
5.6	Classification of Private Entrepreneurs and Businessmen (Beijing and Shanghai)	70
5.7	Sector Distribution of Corruption Cases	71
5.8	A Classification of Corruption Cases by Activities	72
5.9	A Background Report of Corruption Cases During the Three and Five Anti's Period	73
5.10	A Statistical Test of Association Between Punishment and Other Variables, the Early 1950s	74
6.1	Process of Agricultural Collectivization, 1950-1956	79
6.2	Changing Proportions of Five Economic Components in GNI, 1952-1957	80
6.3	Numerical Change of Institutions under the State Council, 1949-1965	83
6.4	Social Backgrounds of CCP Members, 1956-1957	86
6.5	Identified Basic-Level Cadre Malpractice During the Socialist Education Movement	93
6.6	Cadre Numbers in Shanghai's Party and State Apparatus, 1949-1965	94

6.7	Numerical Growth of the Chinese Communist Party, 1950–1961	96
6.8	Major Developments of the Socialist Education Movement	103
8.1	The Increase of State Personnel in China (in Selected Years)	122
8.2	Major Forms of Corruption Reported by the <i>People's Daily</i> , June 1988–June 1990	128
9.1	Corruption-Related Reports by the <i>People's Daily</i> , July 1988–December 1989	138
9.2	The Growth of Cases of Embezzlement and Bribe Taking Handled by Procuratorial Organs, January 1988–December 1989	139
9.3	Position-Level Distribution of Corruption Cases, July 1988–June 1990	143

FIGURES

5.1	The PRC's Early Administrative Structure	53
5.2	Vertical Administrative Structure in the Early PRC	53
5.3	The Composition of CCP Administrative Elite During the Early Years	60
10.1	A Policy Outcomes Analysis of Corruption in China	155