

**AMERICAN PROMOTION
OF DEMOCRACY IN AFRICA, 1988-2000**

A Comparison of the Presidential Administrations
of George H. W. Bush and William J. Clinton

Eric E. Otenyo

With a Preface by
Ryan J. Barilleaux

The Edwin Mellen Press
Lewiston•Queenston•Lampeter

CONTENTS

Preface by Ryan J. Barilleaux	i
Acknowledgments	iii
Introduction. In Democracy We Trust: U.S. Presidents, Democracy, and Africa	1
Chapter 1. Presidents and the Promotion of Democracy	13
Historical Antecedents	13
Theoretical Concerns	23
Chapter 2. Presidential Resources: Preparation, Time, and Sense of Power	35
Presidents' Backgrounds and Preparation	35
Personal Data: President George H. W. Bush	41
Personal Data: President William Jefferson Clinton	49
Chapter 3. U.S.-Africa Relations: Interests, Alternative Policy Issues, and Democracy	77
What Are the Policy Interests?	77
Few Interests in Africa?	80
Explaining Why Africa is Relatively Ignored	88
Promoting Democracy as a "New Interest"	90
Clinton: Change or Continuity?	95
Chapter 4. Sources of the Presidents' Democracy Agenda	111
Policy toward Sub-Saharan Africa and Incrementalism	111
Presidents and Democracy Abroad	112
Campaigns and Promises	118
Candidate George H. W. Bush	120
Candidate William J. Clinton	122
Congress, Interest Groups, and Other Sources of Ideas	130
Chapter 5. Implementation Specifics: Bush and Clinton on Democratization of Africa	155
Presidents and Policy Implementation Options	155
The Evidence: Rhetoric on Africa and Democracy in the Presidents' Agenda	159
Presidents for Democracy in Africa: Action and Initiatives Beyond Rhetoric	170
President Clinton: Actions and Initiatives	184
Chapter 6. Evaluation of Presidential Actions and Initiatives	215
Evaluation of Presidential Actions and Initiatives	215

Initiating and Directing Policy	218
Coalitions for Democracy?	225
The Bush and Clinton Legacy?	227
Policy Costs	234
Chapter 7. Demonstration Effects and Conclusions	243
Post-Clinton Reversals and Failed Demonstration Effects	247
Selected Bibliography	263
Index	283