CONGRESS AND ITS COMMITTEES

A HISTORICAL APPROACH TO THE ROLE OF COMMITTEES IN THE LEGISLATIVE PROCESS

JOSEPH COOPER

GARLAND PUBLISHING, INC. NEW YORK & LONDON 1988

TABLE OF CONTENTS

	Page
INTRODUCTION	• v-vi
Chapter	
I. JEFFERSONIAN ATTITUDES TOWARD THE PROPER ROLE OF COMMITTEES IN THE HOUSE OF REPRESENTATIVES,	
1789-1829	• 1
A. First Reference to Executive Officers, 1789-1809	. 1
B. First Reference to Legislative Agencies, 1789-1809	. 10
C. Reporting By Bill, 1789-1809	• 23
D. Proper Internal Structuring, 1789-1809	30
E. Control of Execution, 1789-1809	. 40
F. Committees in Theory and Practice, 1809-182	:9 50
II. PROGRESSIVE ATTITUDES TOWARD THE PROPER ROLE OF COMMITTEES IN THE HOUSE OF REPRESENTATIVES.	
1908-1929	• . 66
A. Practice and Procedure Under Cannon	. 67
B. Calendar Wednesday, 1908-1919	• 84
C. Rules Committee, 1908-1919	• 97
D. Appointment and Discharge, 1908-1919	. 122
E. Budget Reform, 1908-1920	. 137
F. Committees in Theory and Practice, 1919-192	9 152

Chapter

III. MODERN REFORM ATTITUDES TOWARD THE PROPER ROLE OF COMMITTEES IN THE HOUSE OF REPRESENTATIVES,	
1939-1959	. 179
A. Streamlining Committee Structure, 1939-1946	. 181
B. Oversight Role of Committees, 1939-1946	. 198
C. Expertise and Time, 1939-1946	. 215
D. Coordination of the Committee System, 1939- 1946	. 233
E. Control of the Committees, 1939-1946	248
F. Committees in Theory and Fact, 1946-1959 .	262
IV. CONCLUSIONS, PROBLEMS, AND ISSUES	. 296
A. Nature and Bases of Committee Thought	. 296
B. Critique of Congressional Committee Thought .	305
C. Problems and Issues	316
FOOTNOTES	322

. .

•

•

.

•

-