Contemporary Migration to South Africa

A Regional Development Issue

Aurelia Segatti and Loren B. Landau

Editors

A copublication of the Agence Française de Développement and the World Bank

Contents

Preface *xiii*
Contributors *xvii*
Acknowledgments *xix*
Abbreviations *xxi*

Overview **1**

Volume Overview 1

Recommendations for Research and Policy Development 5

Introduction

Migration to South Africa: Regional Challenges versus National Instruments and Interests **9**

Aurelia Segatti

South Africa in Southern Africa: The Other Migration Hub 11

Migration and Recent Labor Market Transformation in South Africa 17

The Institutional Framework: Regional Divergence and the Preference for Bilateralism 22

A Regional Migration-Development Challenge? 25

Organization of This Volume 26

Notes 27

References 27

1 Reforming South African Immigration Policy in the Postapartheid Period (1990–2010) **31**

Aurelia Segatti

The Genesis of a Discriminatory Migration System (1910–91) 34

The Emergence of a Democratic Reformist Movement (1991–2003) 42

Overcoming Institutionalized and Reactionary Interests (1994–2008) 49

The Resilience of Policing and Administrative Practices in the Post–1994 Era 54

Conclusion: The Aftermath of the 2008 Events 60

Notes 61

References 63

2 The Role of Skilled Labor 67

Stephen Ellis and Aurelia Segatti

The "Skills Problem" 68

Where Do Skilled Southern Africans Emigrate? 71

Current Government Policy on Skilled Labor Migration 73

Conclusion: Is "South Africa First" a Good Policy for Southern Africa? 75

Notes 78

References 78

3 Mobility and Municipalities: Local Authorities, Local Impacts, and the Challenges of Movement 81

Loren B. Landau, Aurelia Segatti, and Jean Pierre Misago

Local Management of Migration: Policy Frameworks and Effects 82

Officials' Perspectives on Domestic and International Migration 84

Consultation, Planning, and Budgeting for Mobility 90

Intergovernmental Coordination on Planning and Service Delivery 95

The Practice of Uncoordination: Security, Conflict, and Social Cohesion 97

Conclusions 99

Notes 102

References 103

4 Migration Control, Documentation, and State Transformation **105**
Darshan Vigneswaran

Postapartheid Reforms 106
Immigration Control in the 2000s: Giving Up Although Succeeding 109
Enforcement in Practice 112
Conclusion 116
Notes 117
References 118

5 Migration and Health in South Africa: Implications for Development **121**
Joanna Vearey

Health, Migration, and Development: Protective Policy? 123
Healthcare-Seeking and Migration: What Determines What? 126
Do Regional Migrants Negatively Affect the Public Health System? 128
Toward an Effective Policy Response 130
Conclusion 132
Notes 133
References 133

Appendix A Immigration Legislation and Policy in South Africa and the Southern African Development Community, 1986–2010 **137**

Appendix B How Many Are They? Migration Data Collection Issues **145**
How Many Foreigners Live in South Africa? 145
How Many Undocumented Immigrants Live in South Africa? 146
Measuring Emigration 149
References 149