

Gender-Sensitive Approaches for the Extractive Industry in Peru

*Improving the Impact on Women in Poverty
and Their Families*

Bernie Ward
with John Strongman



THE WORLD BANK
Washington, D.C.



Energy Sector Management Assistance Program

Contents

| | | |
|------------------------|---|-------------|
| <i>Preface</i> | | <i>xi</i> |
| <i>Acknowledgments</i> | | <i>xv</i> |
| <i>Abbreviations</i> | | <i>xvii</i> |
| Chapter 1 | Introduction and Methodology | 1 |
| | The Financial Contribution of Extractive Industries in Peru | 1 |
| | The Sustainable Development of Extractive Industries in Peru | 2 |
| | Unequal Sharing of Benefits | 3 |
| | Unequal Sharing of Risks | 4 |
| | The Business Case for Taking Steps to Improve the Development Effect on Women | 6 |
| | The Way Forward | 7 |
| | Methodology of the Study | 8 |
| | Notes | 10 |
| | References | 11 |

| | | |
|------------------|--|-----------|
| Chapter 2 | The Contribution of Extractive Industries to Sustainable Development in Peru | 13 |
| | The Extractive Industry and Its Aid Contribution | 13 |
| | The Sustainable Development Effect of the Extractive Industry | 15 |
| | The Community's Cost-Benefit Analysis: Revealing Itself through Conflict | 20 |
| | The Effects of EI Projects on Communities in Peru: Are the Benefits and Risks Equally Shared? | 22 |
| | Notes | 29 |
| | References | 30 |
| Chapter 3 | Current Practices of Extractive Industry Companies in Peru in Their Interactions with Women Living in Poverty | 35 |
| | Research and Consultation | 36 |
| | Socioeconomic Development Programs | 48 |
| | Employment Practices | 54 |
| | Conclusion | 56 |
| | Notes | 56 |
| | References | 58 |
| Chapter 4 | The Business Case for Taking Steps to Improve the Development Effect of Extractive Industry Projects on Women | 59 |
| | Disempowerment of Women: The Disadvantages They Experience | 59 |
| | Women as Agents for Sustainable Development: Capturing the Benefits | 65 |
| | Women and Conflict: Resolution and Escalation | 68 |
| | Mobilization of Women: The Growing Discontent | 72 |
| | Conclusion | 73 |
| | Notes | 73 |
| | References | 74 |
| Chapter 5 | The Way Forward: Policy and Practice Recommendations | 77 |
| | Why Gender Is Still an Issue | 77 |
| | Government | 80 |

| | | |
|-------------------|--|------------|
| | EI Companies | 88 |
| | Civil Society, Donors, and Nongovernmental Organizations | 97 |
| | Notes | 106 |
| Appendix A | Benefits and Risks to Women in Peru Arising from Extractive Industry Projects | 107 |
| | Benefits | 107 |
| | Risks | 109 |
| Appendix B | Actions That Could Increase the Benefits and Reduce the Risks for Women in Poverty in Extractive Industry Project Areas | 113 |
| | Government | 113 |
| | Companies | 115 |
| | Civil Society | 119 |
| Appendix C | Mining Funding Resources | 121 |
| | The Canon (Mining, Gas, and Oil) | 121 |
| | The Voluntary Contribution | 122 |
| | Royalties | 124 |
| | Prevailing Rights Payments | 124 |
| | Notes | 125 |
| | References | 125 |
| Appendix D | How Women Are Mobilizing | 127 |
| | Notes | 129 |
| | References | 129 |
| Appendix E | Mining and Institutional Evolution in Peru | 131 |
| | Notes | 133 |
| | References | 133 |
| Appendix F | Ministry of Energy and Mines Guidance | 135 |
| | References | 136 |
| Appendix G | Women and Decision Making in Peru | 137 |
| | Women, Decision Making, and Family Violence in Four Different Areas of Peruvian Societies | 137 |
| | Women's Organizations | 142 |

| | | |
|-------------------|---|------------|
| | Public Decision Making | 144 |
| | Conclusion | 146 |
| | Notes | 146 |
| | References | 146 |
| Appendix H | What Is a Gender Approach and How Did It Develop as a Concept? | 149 |
| | References | 152 |
| Appendix I | The Legal Framework in Peru That Supports Work on Gender | 153 |
| | National Regulations | 153 |
| | Normative Frameworks: International Commitments and National Policies That Support Gender Equity Policies | 154 |
| | Note | 158 |
| | Reference | 159 |
| Appendix J | Guidance Note Toolkit | 161 |
| | Set Up Internal Systems | 161 |
| | Understand the Risks for Women | 163 |
| | Ensure Equal Consultation with Women | 164 |
| | Incorporate Women Equitably into Workforce, Land, and Resettlement Negotiations and Social Development Programs | 164 |
| | Participate in and Convene Multisector Dialogue | 166 |
| | Strengthen Women's Organizations | 167 |
| | Final Observations | 167 |
| | Tool 1: Identifying Issues of Importance to Women | 168 |
| | Tool 2: Including Women Equitably in Research and Consultations | 171 |
| | Tool 3: Designing Gender-Inclusive Social Programs | 173 |
| | Note | 179 |
| | Reference | 179 |
| Appendix K | Organizations Consulted | 181 |
| Index | | 183 |